SEVIERVILLE PLANNING COMMISSION

1/4/2024

5:00 P.M. – Civic Center



Planning Commission AGENDA 1/4/2024

- A. Call to Order
- B. Approval of Minutes 12/7/2023
- C. Public Forum
- D. Old Business
- E. New Business
 - 1. Rezoning Vacation Rentals Tennessee LLC requests rezoning from Low Density Residential (LDR) to Agriculture Residential (AR) 1573 Ridge Road (City).
 - Subdivision Plat The Land Surveyors, Inc. requests final approval for Oak Haven Phase IV – Tax Map 026F, Group C, Parcels 112.00, 113.00, and 114.00, Oak Haven Way (City).
 - 3. Site Plan W.C. Whaley, Inc requests final approval for Smoky Mountain Metal Works 1016 Old Knoxville Highway (City).
 - 4. Site Plan Burkhardt Engineering requests final approval for Half Moon Outfitters Tax Map 049, Parcel 029.01, Winfield Dunn Parkway (City).
 - 5. Site Plan W.C. Whaley, Inc requests final approval for Alpha School Tax 049N, Group D, Parcel 001.00, Parkway (City).
 - 6. Site Plan Compass Ventures requests final approval for Quick Jet Carwash 714 Winfield Dunn Parkway (City).
 - 7. Site Plan Perry Smith Development requests final approval for Kodak Townhomes Tax Map 012, Parcel 010.01, West Dumplin Valley Road (City).
 - 8. Zoning Ordinance Amendment Addition of retail distillery and small distillery to permitted uses in the Visitor Accommodations (VA) zone.
 - 9. Zoning Ordinance Amendment Height limits in the Tourist Commercial (TCL) zone.
- F. Staff Report
- G. Adjournment



Planning Commission AGENDA NOTES 1/4/2023

- A. Call to Order
- B. Approval of Minutes 12/7/2023
- C. Public Forum
- D. Old Business
- E. New Business
 - 1. Rezoning Vacation Rentals Tennessee LLC requests rezoning from Low Density Residential (LDR) to Agriculture Residential (AR) 1573 Ridge Road (City).

Please see the staff report for full comments and details. Please note the original request and notifications were sent as a request to rezone to Intermediate Commercial (IC) and has since changed to the current request of Agriculture Residential (AR). Staff can recommend approval.

2. Subdivision Plat – The Land Surveyors, Inc. requests final approval for Oak Haven Phase IV – Tax Map 026F, Group C, Parcels 112.00, 113.00, and 114.00, Oak Haven Way (City).

This is a proposed subdivision plat located off Oak Haven Way with three parcels undergoing a lot line reconfiguration. No new parcels are proposed. There are minor outstanding comments. Staff recommends approval subject to correction of staff comments.

3. Site Plan – W.C. Whaley, Inc requests final approval for Smoky Mountain Metal Works – 1016 Old Knoxville Highway (City).

This is a proposed 12,000 sq. ft. warehouse on an existing industrial site located off Old Knoxville Highway. Concurrently, staff is processing an in-house subdivision plat for this site totaling two parcels. Staff recommends approval of the site plan subject to recording the plat.

4. Site Plan – Burkhardt Engineering requests final approval for Half Moon Outfitters – Tax Map 049, Parcel 029.01, Winfield Dunn Parkway (City).

This is a proposed retail store located within the Smoky Mountain Gateway Plaza off of Winfield Dunn Parkway. There is one minor outstanding comment regarding the sidewalk. Staff recommends approval subject to correction of sidewalk comment.

5. Site Plan – W.C. Whaley, Inc requests final approval for Alpha School – Tax 049N, Group D, Parcel 001.00, Parkway (City).

This is a proposed private school located within the Smoky Mountain Children's Home campus off of Connie Huston Drive. The school will serve the children's home and other partnering foster facilities. There is one minor outstanding comment regarding pedestrian circulation. Staff recommends approval subject to correction of pedestrian comment.

6. Site Plan – Compass Ventures requests final approval for Quick Jet Carwash – 714 Winfield Dunn Parkway (City).

This is a proposed carwash located within the Kroger Shopping Plaza off of Winfield Dunn Parkway. There is one outstanding comment regarding water. Staff recommends approval subject to correcting the water comment.

7. Site Plan – Perry Smith Development requests final approval for Kodak Townhomes – Tax Map 012, Parcel 010.01, West Dumplin Valley Road (City).

This is a previously approved apartment complex at the May 5, 2022 Planning Commission meeting. The current proposal would include the development of long-term townhomes located off W Dumplin Valley Road and Douglas Dam Road. The current proposal will reduced the previous number of units to 210 units. Staff is awaiting correcting on sewer, fire, solid waste, and landscape comments. If received, staff can recommend approval.

8. Zoning Ordinance Amendment – Addition of retail distillery and small distillery to permitted uses in the Visitor Accommodations (VA) zone.

This is a proposed amendment to the Zoning Ordinance to allow retail and small distilleries as a permitted use in the Visitor Accommodation (VA) district. This district has also been included in the additional standards as requiring greater setbacks for buildings containing alcoholic substances. Staff requests approval.

9. Zoning Ordinance Amendment – Height limits in the Tourist Commercial (TCL) zone.

This is a proposed amendment to the Zoning Ordinance to increase the allowable height of non-building structures located in the Tourist Commercial (TCL) district. The increase would match the maximum height for buildings while still requiring that the non-building structure may only be 44' above the next highest structure on site. Additionally, this increase in height would require Planning Commission approval to ensure unforeseen circumstances are addressed when plans are presented.

- F. Staff Report
- G. Adjournment



PLANNING COMMISSION MINUTES DECEMBER 7, 2023

The regularly scheduled meeting of the Sevierville Regional Planning Commission was held at the Civic Center, 130 Gary Wade Boulevard, Sevierville, Tennessee on Thursday, December 7, 2023, at 5:00 PM.

There were present and participating:

MEMBERS PRESENT

Vincent Snider, Chairman Austin Williams, Vice Chairman Douglas Messer, Secretary Robbie Fox Wayne Helton Daryl Roberts Butch Stott

STAFF PRESENT

Dustin Smith, Deputy City Administrator Corey Divel, Development Director Kristina Rodreick, Senior Planner Charles Valentine, Building Official JC Green, Fire Marshal Jim Ellison, City Surveyor Brooke Fradd, Recording Secretary

MEMBERS ABSENT

None

Chairman Snider declared a quorum present and announced the meeting would proceed.

APPROVAL OF MINUTES

Mr. Messer made a motion to approve the minutes from the November 2, 2023 meeting, which received a second from Mr. Helton. The motion passed with a unanimous vote.

OLD BUSINESS

None

NEW BUSINESS

<u>ANNEXATION – WILLIAM T. MITZEL REQUESTS ANNEXATION – TAX MAP 072, PARCEL 006.00,</u> <u>CATE ROAD (PLANNING REGION).</u>

Staff Recommendation

Mr. Divel explained that the annexation includes 9.4 acres of the parcel currently in the City's Urban Growth Boundary. The front portion of the parcel is already within the city limits and provides the street frontage onto Cate Road. Staff recommended approval.

Action Taken

Mr. Stott made a motion to approve the annexation, which received a second from Mr. Helton. The motion passed unanimously and is certified to the Board of Mayor and Aldermen.

ZONING – WILLIAM T. MITZEL REQUESTS HDR – HIGH DENSITY RESIDENTIAL ZONING – TAX MAP 072, PARCEL 006.00, CATE ROAD (PLANNING REGION).

Staff Recommendation

Mr. Divel explained that this zoning request is associated with the previous agenda item's annexation request. The adjoining property is zoned HDR. Since this would be a continuation of an existing zone, staff recommended approval.

Action Taken

Mr. Williams made a motion to approve the HDR zoning which received a second from Mr. Messer. The motion passed unanimously and is certified to the Board of Mayor and Aldermen.

<u>REZONING – LONG, RAGSDALE & WATERS, P.C. REQUESTS REZONING - A PORTION OF THE</u> <u>PROPERTY FROM IC – INTERMEDIATE COMMERCIAL TO AC – ARTERIAL COMMERCIAL AND A</u> <u>PORTION OF THE PROPERTY FROM AC – ARTERIAL COMMERCIAL TO IC – INTERMEDIATE</u> <u>COMMERCIAL – TAX MAP 008, PARCELS 146.02, 146.03, AND 152.00, WINFIELD DUNN PARKWAY</u> (CITY).

Staff Recommendation

Mr. Divel explained that this rezoning includes six parcels totaling just over 35 acres on Winfield Dunn Parkway. Most of the property is proposed for rezoning from IC to AC to allow for a commercial development. The proposal also requests that a small strip of land be rezoned from AC to IC. The property falls directly across from Gateway Boulevard, and a right-of-way entrance has been platted for this development's entrance. Staff recommended approval.

Action Taken

Mr. Stott made a motion to approve the rezoning, which received a second from Mr. Fox. The motion passed unanimously and is certified to the Board of Mayor and Aldermen.

REZONING – MOONBUG GROUP REQUESTS REZONING FROM AC – ARTERIAL COMMERCIAL TO IC – INTERMEDIATE COMMERCIAL – TAX MAP 049J, GROUP B, PARCELS 001.02, 002.00, AND 043.00, WEST MAIN STREET AND FORKS OF THE RIVER PARKWAY (CITY).

Staff Recommendation

Mr. Divel stated that approval of this rezoning request would allow for residential development. Staff requested that an additional parcel be included in the rezoning and has received confirmation from the property owner that they are amiable to the rezoning.

Action Taken

Mr. Fox made a motion to approve the rezoning, which received a second from Mr. Williams. The motion passed unanimously and is certified to the Board of Mayor and Aldermen.

<u>SUBDIVISION PLAT – CIVIL & ENVIRONMENTAL CONSULTANTS, INC. REQUESTS FINAL APPROVAL</u> FOR MORGAN LANDING – TAX MAP 062, PARCEL 098.01, SNAPP ROAD (PLANNING REGION).

Staff Recommendation

Mr. Divel explained that the subdivision would create 22 lots and a right-of-way located off Snapp Road, in the City's planning region. The commission previously granted preliminary approval. Staff recommended final approval, subject to verification from Sevier County Stormwater that they have received the necessary documentation.

Action Taken

Mr. Stott made a motion to approve the subdivision, subject to Sevier County Stormwater receipt of documentation. The motion received a second from Mr. Williams and passed unanimously.

PLANNED UNIT DEVELOPMENT - WK DICKSON REQUESTS PRELIMINARY PUD APPROVAL - TAX MAP 048, PARCELS 36.00, 37.00, 38.00, 39.00, 39.06, 53.00, 53.01, TAX MAP 048E, GROUP A, 001.00, BOB HOLLOW ROAD (CITY).

Staff Recommendation

Mr. Divel stated that the applicant is requesting preliminary PUD approval for Phase 1 of the Bob Hollow PUD. Improvements to Bob Hollow Road have begun in conjunction with the annexation of the area. Mrs. Rodreick noted that the work is ongoing and should be completed prior to final approval being granted.

Action Taken

Mr. Stott made a motion to grant preliminary approval for the PUD, which received a second from Mr. Messer. The motion passed with all voting in favor except Mr. Fox, who abstained.

<u>SITE PLAN – COMPASS VENTURES REQUESTS FINAL APPROVAL FOR BLUE RIBBON RETAIL – TAX</u> MAP 062, PARCEL 017.09, BLUE RIBBON DRIVE (CITY).

Staff Recommendation

Mr. Divel stated that this site plan proposes a retail shopping plaza at the corner of Middle Creek Road and Blue Ribbon Drive. The plan meets City standards and staff recommended approval.

Action Taken

Mr. Helton made a motion to approve the site plan, which received a second from Mr. Messer. The motion passed with all voting in favor except Mr. Williams, who abstained.

<u>SITE PLAN – COMPASS VENTURES REQUESTS FINAL APPROVAL FOR BUDDY BEAR EXPANSION – 1518 Dolly Parton Parkway (City).</u>

Staff Recommendation

Mr. Divel explained that this site plan is to expand an existing campground, adding 12 spaces. This addition also requires a small expansion of the road. The plan meets City regulations and staff recommended approval. Kacie Huffaker, representing Compass Ventures, addressed the commission to explain that the existing cabins will be removed so that camping pads can be added.

Action Taken

Mr. Stott made a motion to approve the site plan. The motion received a second from Mr. Helton and passed with all voting in favor except Mr. Williams, who abstained.

<u>SITE PLAN – WELROCENTERPRISES, LLC REQUESTS FINAL APPROVAL FOR CATON ROAD CABINS –</u> 234 CATON ROAD (CITY).

Staff Recommendation

Mr. Divel stated that staff facilitated a community meeting, giving residents an opportunity to share their concerns with the developers. The plan meets specifications, with a couple of minor outstanding comments. Improvements will be needed for Caton Road, including repaving, widening, drainage, and sidewalk improvements. Staff recommended approval, subject to the receipt of the bond for such improvements.

Residents of the area addressed the commission, restating their issues with the proposed development. Randy Corlew, representing Welrocenterprises, explained that this development would be completed over three to four phases. Commissioners discussed how the phased approach would allow problems to be individually addressed as they arise.

Action Taken

Mr. Helton made a motion to approve the site plan, subject to receipt of the bond for the right-of-way improvements. The motion received a second from Mr. Stott and passed unanimously.

<u>SITE PLAN – W AND A ENGINEERING REQUEST PRELIMINARY APPROVAL FOR VETERANS CABINS –</u> <u>TAX MAP 061, PARCEL 148.00. VETERANS BOULEVARD (CITY).</u>

Staff Recommendation

Mr. Divel explained that this site plan proposes short-term rentals with access points on Veterans Boulevard, Ridge Road, and London Lane. Commissioners questioned open spaces on the plan, and Mrs. Rodreick explained those were partly due to topography and TVA power lines which run through the property. Developers are aware of these issues and have been advised to design the final plan so that no Board of Zoning Appeals variance would be required. Mr. Green also assured the commission that the new roads, which will remain private, are in line with City regulations and, when completed, will allow for emergency vehicle response.

Action Taken

Mr. Roberts made a motion to grant preliminary approval for the site plan. The motion received a second from Mr. Fox and passed unanimously.

STAFF REPORTS

Mr. Divel informed the commission that the developers of the 407 Gateway project have begun some extensive updates to the Master Plan Development. When it is complete, a workshop will be scheduled for review and discussion. He also reminded them that Planning Commissioner training hours are based on the calendar year, and requested they send any hours completed to staff for recording.

ADJOURNMENT

There being no further business, the meeting adjourned at 5:57 PM.

Vincent Snider, Chairman

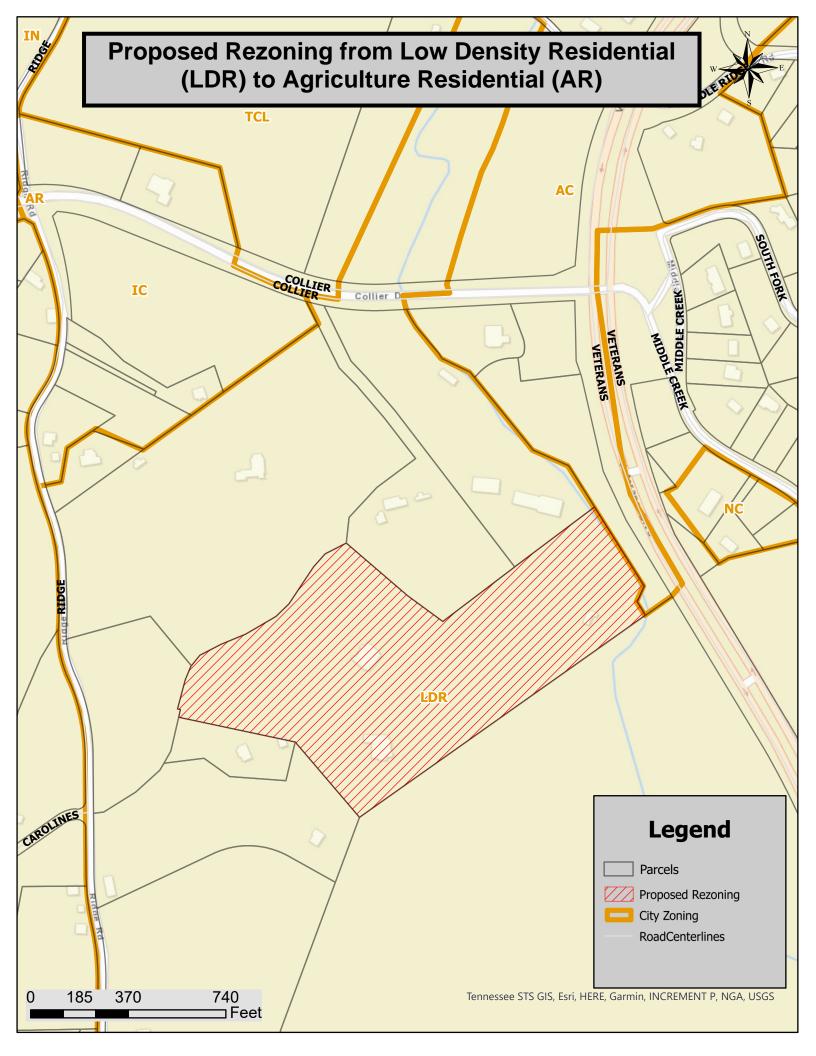
Douglas Messer, Secretary

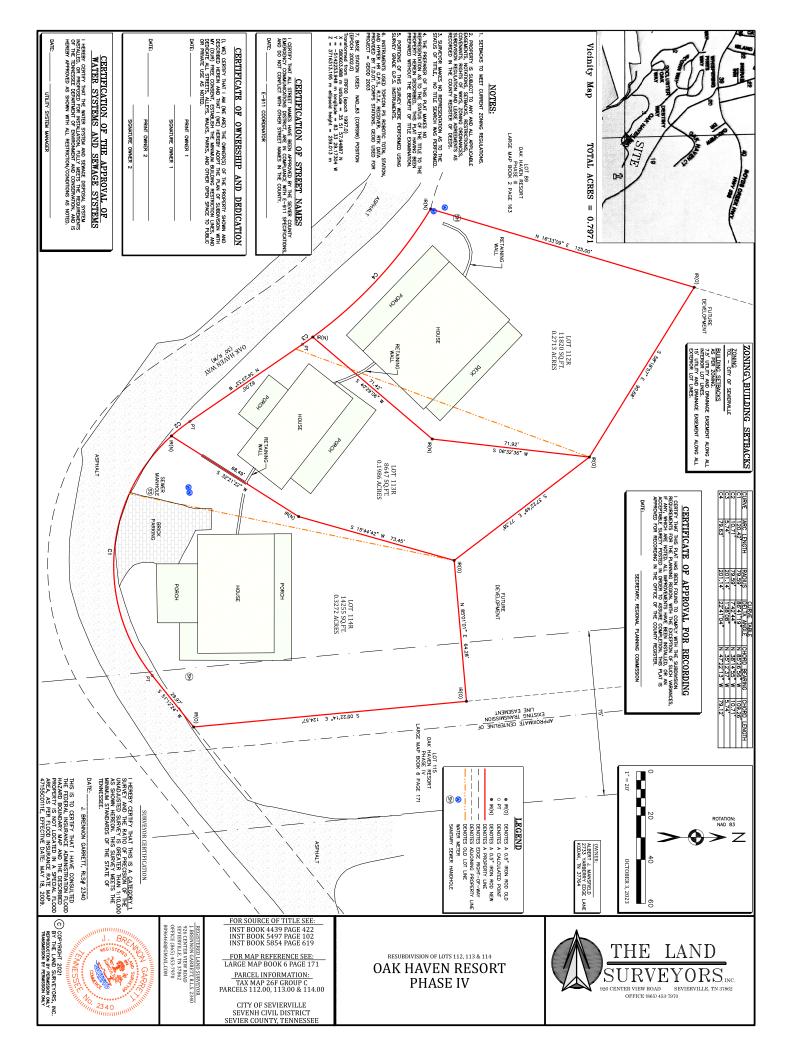
Brooke Fradd, Recording Secretary

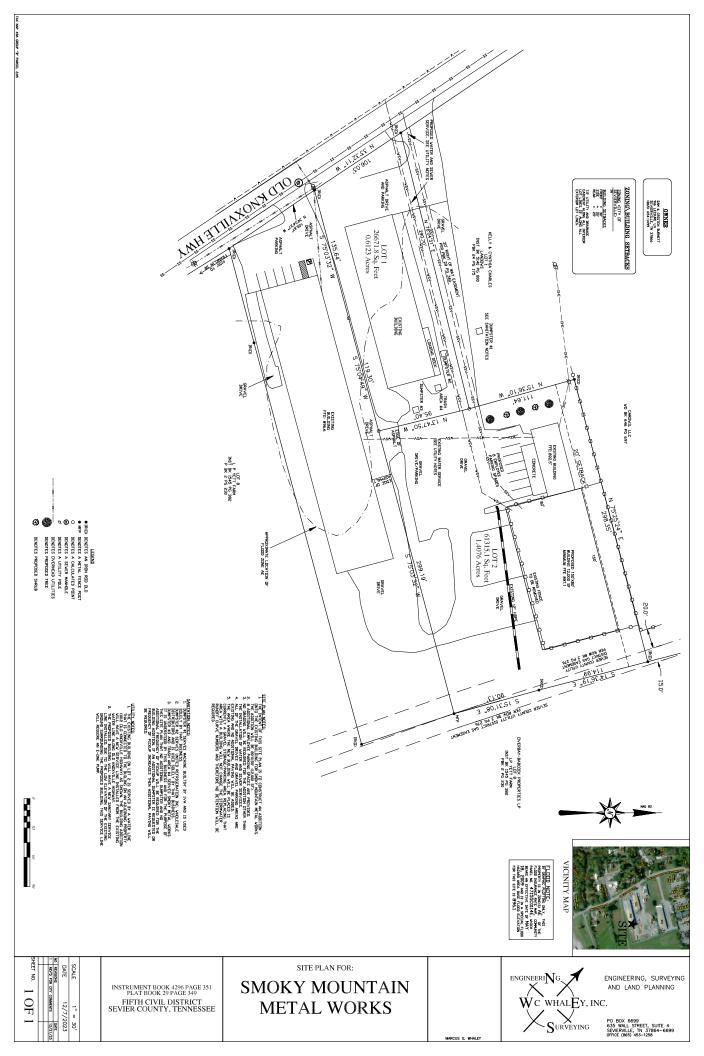


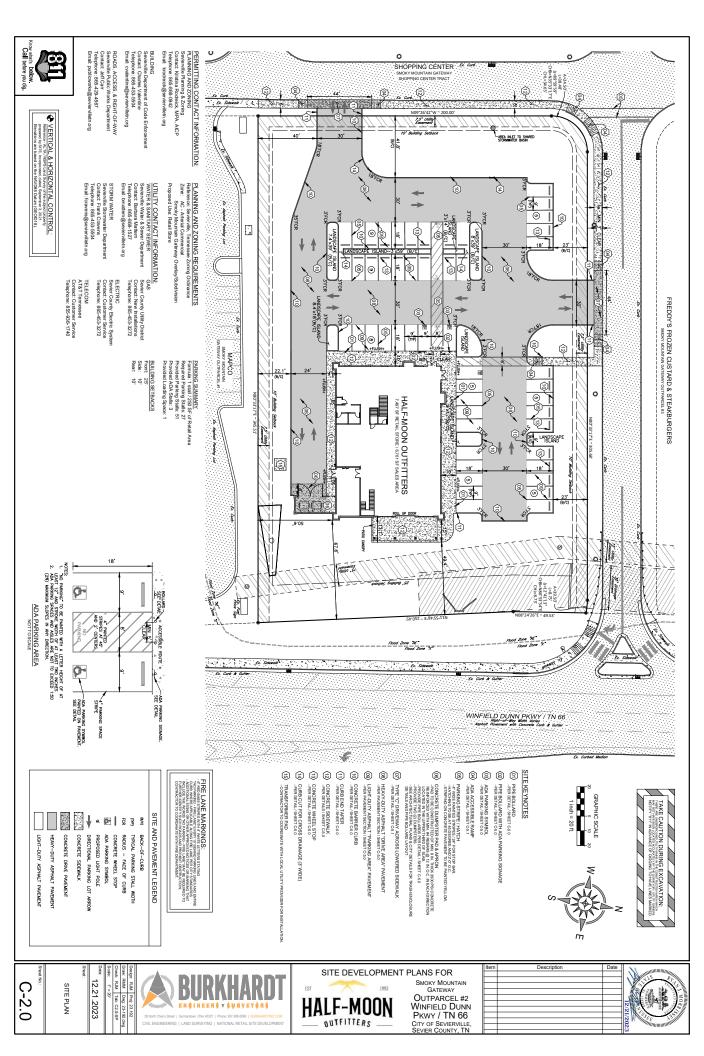
Development Department Staff Report to Planning Commission Rezoning Request – City of Sevierville 1573 Ridge Road – Parcel 072 163.00

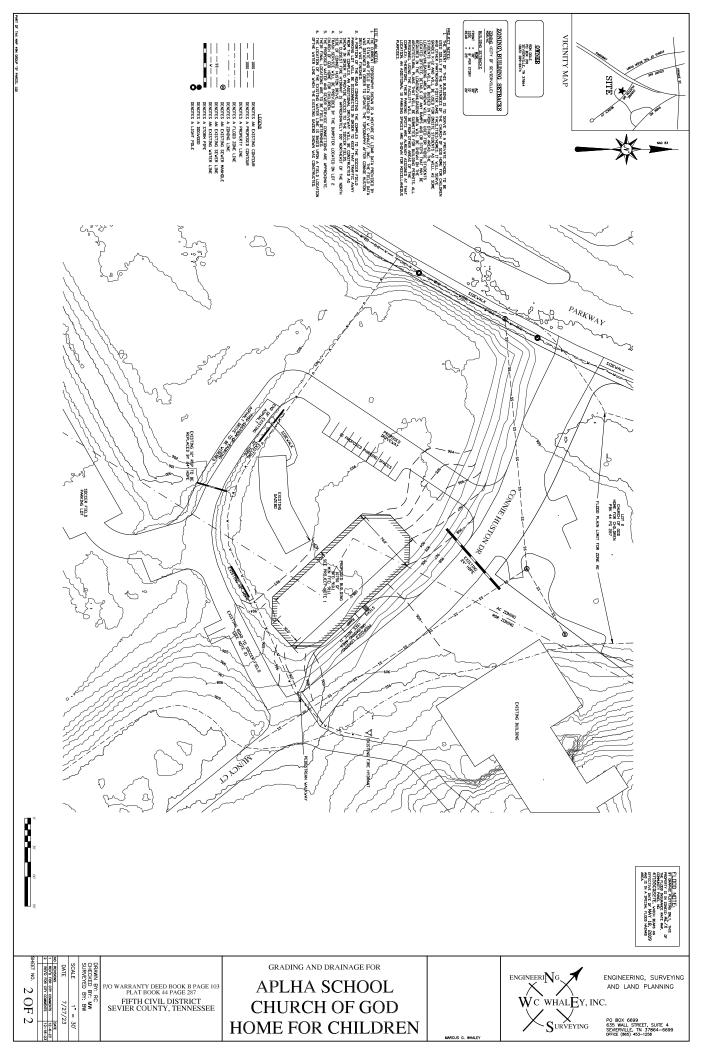
Applicant: Vacation Rentals Tennessee LLC. / Mark Urse Owners: T & K Ventures LLC / Teddy Jones	Request Rezoning 1 parcel totaling 21.6 acres +/- from Low Density Residential (LDR) to Agriculture Residential (AR).
<u>Staff</u>: Corey Divel and Kristina Rodreick	Background Property is located within the City Limits
Tax ID Number: Tax Map 072, Parcel 163.00 Current Zone: Low Density Residential	The properties abutting the proposed rezoning area are as follows: North, South, & West – Low Density Residential (LDR) used for residential. East – Arterial Commercial currently vacant.
Requested Zone: Agricultural Residential Number of Lots: 1	<u>Staff Comments</u> The immediate surrounding area is zoned for residential and commercail.
Current Use: Residential	Public Comments None to date.
Proposed Use: Short-Term Rental and Event Venue <u>Notification</u> : City will provide notice in accordance with City of Sevierville Planning Department policies and procedures.	Staff Recommendation The property is located off Ridge Road and is currently zoned Low Density Residential (LDR). The request is to rezone to Agriculture Residential (AR) for residential and event venue. As this is considered a downzoning and the surrounding properties are large tracts, staff recommends approval.
Exhibits: Application and Map	

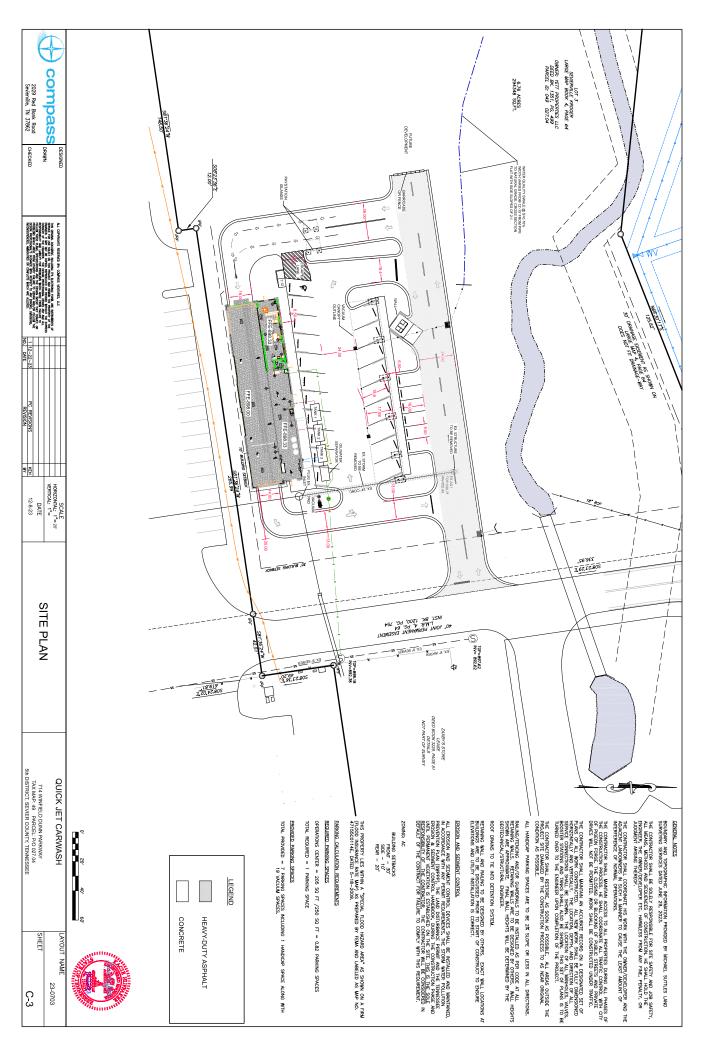


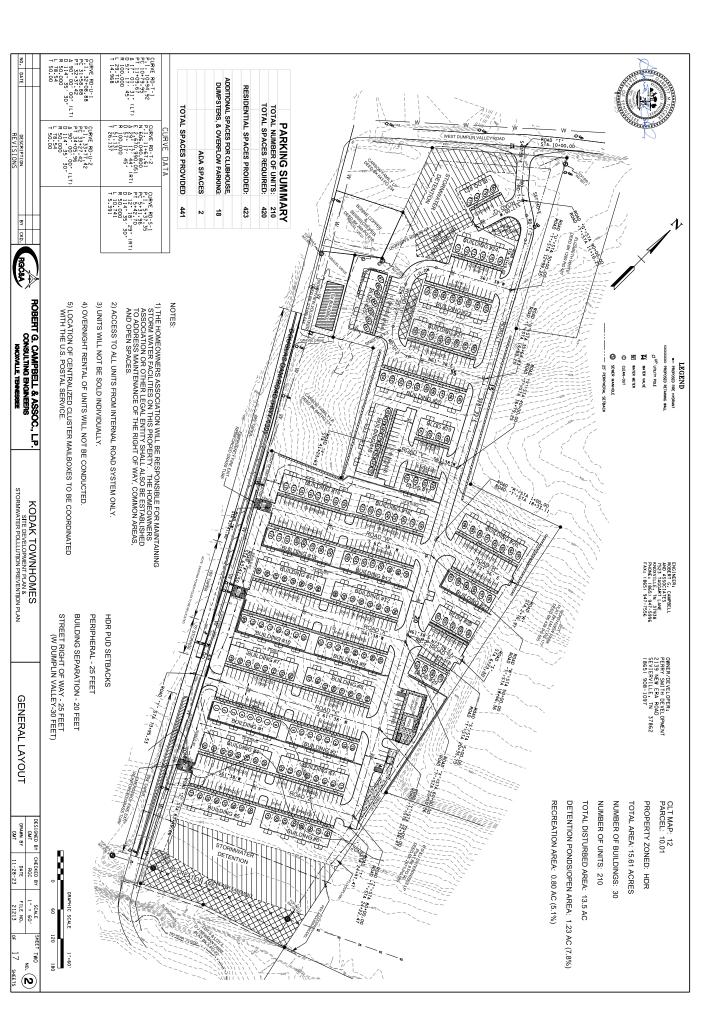












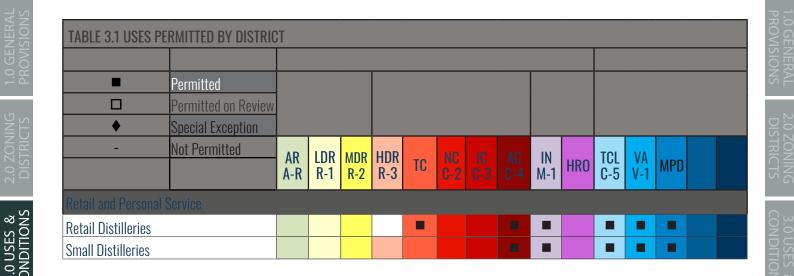
3.0 Uses & Conditions

3.4.8.19 Small Distillery

3.4.8 Retail and Personal Services Uses

d. Additional Standards: In the AC, TCL, and VA Districts: There shall not be any principal or accessory building associated with a small distillery that is located closer than fifty (50) feet from a front, side, or rear property line; and, no building on site containing alcoholic substances shall be closer than fifty (50) feet from any other building on site containing alcoholic substances, unless other ordinances of the City require a greater setback or separation, including, but not limited to, the building code and fire code. Any other buildings on site which contain no alcoholic substances shall be separated by not less than twen-

ty (20) feet from any other building on site.



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Tourist Commercial - TCL (C-5)

PURPOSE

It is the intent of this district to provide areas for large comprehensively designed mixed use developments for tourist-related uses and to further provide development regulations which recognize the unique impact and needs of such specialized mixed use developments. No previously developed area nor a presently undeveloped area shall be considered for rezoning to TCL until and unless the conditions set out in 2.7.3.1-2.7.3.3 are met.

AREA, YARD, AND HEIGHT REQUIREMENTS (ARTICLE VIII)		
Minimum district and lot area	۸	
Minimum lot width (ft)	n/a	
Minimum floor area per dwelling/short-term rental unit (sf)	n/a	
Maximum impervious lot coverage (% of lot area)	n/a	
Maximum Gross Unit Density (ac)	21	
Maximum height for buildings (ft)	110	
Maximum height for non-building structures (ft)	110*	
Minimum front yard setback for buildings	30ft	
Minimum side yard setback for buildings - Up to 64ft	10^^	
Minimum side yard setback for buildings - >64ft to 80ft	30	
Minimum side yard setback for buildings - >80ft to 110	30 plus 1 ft for each ft above 80	
Minimum rear yard setback for buildings - Up to 64ft	25	
Minimum rear yard setback for buildings - >64ft to 80ft	30	
Minimum rear yard setback for buildings - >80ft to 110	30 plus 1 ft for each ft above 80	
Minimum front yard setback for non-building structures	The height of the structure but no less than 30 f	
Minimum side yard setback for non-building structures	The height of the structure but no less than 10 ft [*]	
Minimum rear yard setback for non-building structures	The height of the structure but no less than 30 f	
District Land Use	See Section 3	
Development Standards	See Section 4	
Parking Requirements	See Section 5	
NOTES, (of - onusing fact, ft - fact)		

NOTES: (sf = square feet, ft = feet)

Site plan review is required according to Section 8.3, 10.1 Appendix, 8.4 if applicable.

^25 ac shall be required to create a C-5 zone. (See 2.7.3.1 - 2.7.3) ^*Except that no structure shall be located closer than 25 ft to the boundary to a zoning district other than TCL.

*No structure may be more than 44 feet above the next highest structure on the site. (See 3.4.7.2)

2.7.2

3.0 Uses & Conditions

3.4.7 Recreation and Entertainment Uses

3.4.7.2 Outdoor Entertainment (Over 44 Feet)

e. Viewshed Analysis: the applicant shall conduct a viewshed analysis for any non-building structures over 88 feet in height. The analysis shall identify and assess key viewpoints and visual resources within and surrounding the project site. The analysis should include consideration of natural features, historic landmarks, and other elements contributing to the overall visual character of the area. At a minimum, the analysis should include impact on the viewshed of Mt. Leconte and the Great Smoky Mountains National Park. The analysis shall be conducted 1,320 feet north of the nearest major arterial street most directly parallel to the non-building structure. Based on the results of the initial analysis, the Planning Commission may require additional analysis from additional elevations within the City limits of the City of Sevierville should they deem it necessary. In determination an adequate viewshed is present, the Planning Commission may consider a five (5) percent alteration to the maximum height of non-building structures.

> i. Preservation of Significant Vistas: Development projects shall be designed and sited to preserve significant vistas and scenic views identified in the viewshed analysis. Buildings and structures should not obstruct or significantly diminish these views.

> ii. Vegetation Management: Maintain and enhance existing vegetation that contributes to the visual quality of the viewshed. In cases where vegetation removal is necessary, replacement with native and visually compatible vegetation may be required.

> iii. Architectural Design Considerations: Architectural elements, such as building height, massing, and materials, should be thoughtfully designed to minimize visual impact on the surrounding viewshed. Rooftop features and rooftop equipment should be screened where feasible.